



**CITY COUNCIL MEETING
RULES AND PROCEDURES
CITY OF GLENDALE, AZ**

OCTOBER 12, 2021

GLENDALE CITY COUNCIL

COUNCIL MEETING RULES AND PROCEDURES

SECTION 1 – RULES, PURPOSE AND EFFECT

1.1 The Council's meetings must be noticed and conducted in accordance with applicable open meetings statutes and other law.

1.2 These rules and procedures are adopted by the Council of the City of Glendale, under the Council's authority provided by the Charter and by law to determine its own rules, order of business, and to regulate the conduct of its meetings. Where not inconsistent with these rules and procedures, the current version of *Robert's Rules of Order* will be used as a supplementary guideline and general parliamentary procedure will be observed in the conduct of the Council's meetings.

1.3 The Mayor, or a majority of the council, may suspend strict observance of these rules and procedures and any applicable provision of *Robert's Rules* for the timely and orderly progression of the meeting.

SECTION 2 – PRESIDING OFFICER

2.1 As provided by the City Charter, the Mayor, or in the Mayor's absence, the Vice-Mayor, is the presiding officer of the Council and will preside at all Council meetings.

2.2 The presiding officer will preserve order and decorum at all meetings of the Council to allow the orderly conduct of the business of the meeting and to provide persons in attendance with an interest in all agenda items to have an opportunity to have their item of interest duly considered by the Council, including a fair opportunity for interested persons to speak on public hearing items. Any decision by the Mayor on procedural matters in final, subject only to appeal to the whole Council as provided in *Robert's Rules*.

SECTION 3 – ORDER OF BUSINESS

3.1 The order of business at regular meetings of the Council ordinarily will be as follows:

- Call to order
- Roll Call
- Prayer/Invocation
- Posting of Colors
- Pledge of Allegiance
- Approval of Minutes
- Boards and Commissions
- Proclamations and Awards
- Consent Agenda
- Consent Resolutions
- Land Development Actions
- Bids and Contracts
- Ordinances

Resolutions
New Business
Council Comments and Suggestions
Citizen Comments
Adjournment

(Above section amended September 10, 2013, Resolution No. 4721; January 28, 2014 by Resolution No. 4767; April 14, 2015, Resolution No. 4942; April 28, 2015, Resolution No. 4948; January 24, 2017, Resolution No. R17-04; August 13, 2019, Resolution No. R19-101; October 12, 2021, Resolution No. R21-103)

3.15 Posting of Colors

1. It is the policy of the Council to allow organizations to Post the Colors at regular voting meetings of the Council.
2. Organizations seeking to Post the Colors at a meeting shall contact the Mayor's Office, which shall maintain a list of volunteers and coordinate the scheduling of posting assignments.

(Above section added April 14, 2025, Resolution No. 4942)

3.2 The Mayor, or a majority of the Council, may decide to consider items out of sequence from the printed agenda for the meeting. The Council cannot act on any items not listed on the agenda unless an emergency exists.

3.3 The consent agenda matters are of a routine nature or matters which previously have been studied by the Council at a work session and may be adopted by one motion. Other than introduction of the items by the City Clerk or designee, there will be no discussion of separate items, unless members of the Council request that a specific item be discussed and considered separately.

(Above section amended February 23, 2016 by Resolution No. 5073)

3.4 Prayer/Invocation at Council Voting Meetings

1. In order to solemnize proceedings of the City Council, it is the policy of the City Council to allow for an invocation or prayer to be offered at its meetings for the benefit of the City Council and the community.
2. These guidelines allow for an invocation, which may include prayer, reflective moment of silence, or short solemnizing message.
3. No member of the Council, employee of the City, or any other person in attendance at the meeting shall be required to participate in any prayer or invocation that is offered.
4. The prayer/invocation shall be voluntarily delivered by any person who has offered
5. The speaker shall not receive compensation for his or her service.

6. No speaker shall proselytize or otherwise openly seek to promote certain aspects of doctrine or faith; openly advocate or campaign for conversion of individuals or groups; or openly advance any faith, belief, doctrine, or dogma. No prayer/invocation shall disparage the religious faith or non-religious views of others.
7. It is recommended that the prayer/invocation be 2 minutes in length.
8. These guidelines are not intended and shall not be implemented or construed in any way, to affiliate the City Council with, nor express the Council's preference for, any faith or religious denominations. Rather, these guidelines are intended to acknowledge and express the City Council's respect for the diversity of both organized and unorganized religious denomination, as well as other faiths represented and practiced among the citizens of the City of Glendale.
9. Anyone violating these guidelines is subject to disqualification from offering future prayers/invocations.
10. As adopted by Council, the City Council Meeting Rules and Guidelines state that the Mayor is the presiding officer of the meetings and as such:

“SECTION 2 – PRESIDING OFFICER

2.1 As provided by the City Charter, the Mayor, or in the Mayor's absence, the Vice-Mayor, is the presiding officer of the Council and will preside at all Council meetings.

2.2 The presiding officer will preserve order and decorum at all meetings of the Council to allow the orderly conduct of the business of the meeting and to provide persons in attendance with an interest in all agenda items to have an opportunity to have their item of interest duly considered by the Council, including a fair opportunity for interested persons to speak on public hearing items. Any decision by the Mayor on procedural matters in final, subject only to appeal to the whole Council as provided in *Robert's Rules*.

Therefore, the Mayor shall advise the speaker that their time is up in order to keep with the orderly operation of the meeting.

11. In no event shall a speaker be scheduled to offer a prayer/invocation at consecutive meetings of the Council.
12. In no event shall a speaker offer the prayer/invocation more than 3 times in one fiscal year. Similarly, no speaker from the same denomination, faith or sect shall speak more times than 3 in one fiscal year.
13. Neither the Council nor staff shall engage in any inquiry, examination, restriction, review of, or involvement in, the content of any prayer to be offered.

14. In the event that there is no scheduled speaker to offer the prayer/invocation, the agenda shall include a Moment of Silence.
15. The following shall be included on every agenda:
“Any prayer/invocation that may be offered before the start of regular Council business shall be the voluntary offering of a private citizen, for the benefit of the Council and the citizens present. The views or beliefs expressed by the prayer/invocation speaker have not been previously reviewed or approved by the Council, and the Council does not endorse the religious beliefs or views of this, or any other speaker. A list of volunteers is maintained by the Mayor’s office and interested persons should contact the Mayor’s office for further information.”
16. City officials should not give the impression that they are expressing an official City religion, are speaking on the City’s behalf or that City residents attending the meeting are expected to participate in the prayer/invocation.

Process:

17. The Mayor’s office will maintain a list of volunteers.
18. Volunteers will be able to sign up via the website, a hard copy request form also available on the website, or submitted in person to a representative of the Mayor’s office at 5850 W. Glendale Ave.
19. As the requests are received, they will be placed in that order. The speakers will be contacted in order of date and then time received and requested to speak at a future meeting of the Council.
20. The Mayor’s office will follow up with letter setting forth the date and time that the speaker should be prepared to offer the invocation/prayer. Additionally, the letter will remind the intended speaker that the prayer/invocation being offered cannot seek to proselytize in favor of one religion or sect or disparage another religion or belief.

(Above section added September 10, 2013 by Resolution No. 4721)

SECTION 4 – WORKSHOP MEETINGS

4.1 The Council may conduct workshop meetings or study sessions on matters which are expected to come before the Council for formal action at a regular meeting or otherwise need study by the Council. Items to be considered will be placed on an agenda as required by the open meetings statutes.

4.2 At workshop meetings the City Clerk or designee will introduce each item and the City Manager will introduce staff who is presenting. Council may ask questions and may request that certain information be provided, or issues be addressed when items are considered further at another workshop meeting or a regular meeting of Council. Council may direct that matters under consideration be brought forward for formal action at a regular meeting, that further study be conducted if appropriate, that matters under consideration not be pursued further (except for matters requiring a public hearing), or that modifications be made before a matter is considered further.

(Above section amended February 23, 2016 by Resolution No. 5073)

4.3 Final action on items is not taken at workshops or study sessions. No formal vote of the Council in favor or against any agenda item may be taken at a workshop or study session.

4.4 Workshops are not public hearings. On public hearing items, public testimony will be taken before Council action on the item at a regular meeting. No member of the public or interested party has the right to make a presentation or address the Council on an item under consideration in a workshop or study session. Questions may be directed by the Council to a member of the public or another interested party or, in appropriate circumstances, a brief presentation may be permitted by a member of the public or another interested party on an agenda item or a particular question related to an agenda item. The Mayor may limit or end the time for such response to questions or presentation.

SECTION 5 – ADDRESSING THE COUNCIL, REGULAR MEETINGS AND PUBLIC HEARINGS

5.1 Any person wishing to address the Council, on a public hearing item or other agenda item, must fill out a speaker card and turn it in to the City Clerk, indicating the speaker's name, address, and the agenda item on which he or she wishes to speak. Persons wishing to speak under "Citizen Comments" should designate a subject matter on which they will speak. On agenda items that are not scheduled for public hearing, brief public comment may be allowed, time permitting. The time permitted for such public comment by each speaker will be limited as provided for public hearing items. The Mayor may close the public comment on non-public hearing agenda items, even if not all interested parties have spoken, or end the time for comment by a speaker, to allow the meeting to proceed.

5.2 Citizens Comments occur at the end of the Council meeting. **These are speakers discussing items that are not on the Council Agenda.** These will be limited to three minutes per speaker.

(Above section amended April 28, 2015, Resolution No. 4948)

5.3 Public Hearing Item Comments and Non-public Hearing Item Comments **are for items that are on the Council meeting agenda**, occur throughout the meeting and are limited to five minutes per speaker.

- a. Speakers may be limited to less than five minutes apiece in consideration of the number of people wishing to speak, the length of the agenda, the number of public hearing items, and the timely and orderly progression of the meeting. Applicants on public hearing items and their attorneys, representatives, experts and supporting witnesses are not necessarily limited to a total of five minutes but must be concise and coordinate their presentations to avoid repetition and unnecessary length. At the discretion of the Chair, rebuttal comments by the applicant or applicants' representative may be allowed. If allowed, rebuttal comments will address matters and questions raised in the public hearing, answers to questions by Council, and must be brief. Other than any rebuttal, no person will be allowed to address the

Council after the public hearing is closed or after a motion is made on a non-public hearing item, without first securing permission to do so.

5.4 Speakers on any items, whether a public hearing, other item on the agenda, or Citizen Comments, should address their comments to matters pertinent to the agenda item or subject matter at hand and should avoid repetition of the comments of previous speakers on the item. Simply stating agreement with the points raised by the prior speaker(s) will help move the meeting along so that all who wish to speak have the opportunity to do so within a reasonable time. Large groups whose members wish to speak on a matter may designate a spokesperson.

5.5 The purpose of public comment is to provide information and the speaker's views for Council consideration. Any questions raised by the speaker will not be answered by Council during the public hearing but will be referred for follow-up by the City Manager or City staff after the conclusion of the public hearing. It is not appropriate in the public hearing or public comment period on another agenda item for the speakers to debate the matter under consideration with other speakers, the audience, or members of the Council. All comments should be addressed through the Chair. Questions may be posed to the speakers, any applicant's representatives, and City staff, by the Council, after being recognized by the Chair. Except when answering a direct question from a Councilmember, all remarks will be addressed to the Council as a whole, and not to individual members.

5.6 Proper decorum must be observed by members of the Council, by speakers in providing testimony and remarks, and by the audience. The Mayor shall keep control of the meeting and require the speakers and audience to refrain from abusive or profane remarks, disruptive outbursts, applause, protests, or other conduct which disrupts or interferes with the orderly conduct of the business of the meeting. Personal attacks on Councilmembers, City staff, or members of the public are not allowed. It is inappropriate to utilize the public hearing or other agenda items for purposes of making political speeches, including threats of political action. Engaging in such conduct and failing to cease such conduct upon request of the Mayor will be grounds for ending a speaker's time at the podium or for removal of any disruptive person from the meeting room, at the direction of the Mayor.

5.7 Exhibits, letters, petitions and other documentary items presented or shown to the Council on a public hearing item become part of the records of the public hearing. Eleven collated sets of written or graphic materials should be provided by the speaker prior to the commencement of the hearing to allow for distribution to the Mayor and Council, key City staff, and a copy for the City Clerk to include in the public record of the hearing, whenever possible. Reduced copies (8 ½ x 11 or 8 ½ x 14) of large graphic exhibits should be provided as part of the sets of materials for distribution to the Council, staff, and for the record. This requirement may be waived for signed petitions submitted by neighborhoods or other citizen groups, although these groups also are encouraged to provide eleven sets of petitions where possible.

(Above section amended January 28, 2014, Resolution No. 4767)

Legislative History of the City Council Guidelines

Adopted: July 8, 1997, Resolution No. 3136

Amended: September 10, 2013, Resolution No. 4721

January 28, 2014, Resolution No. 4767
April 14, 2015, Resolution No. 4942
April 28, 2015, Resolution No. 4948
February 23, 2016, Resolution No. 5073
January 24, 2017, Resolution No. R17-04
August 13, 2019, Resolution No. R19-101
October 12, 2021, Resolution No. R21-103